
Leicester City Children and Young People's Plan

Annual Review 2009

CYPP Annual Review 2009 Contents

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Introduction

The Children and Young People's Plan¹, is the main plan setting out the priorities for children and young people in Leicester. Delivery of the plan is overseen by the Leicester Children and Young People's Strategic Partnership (LCYPSP), which includes the City Council, the NHS, the police, and representatives from the private, voluntary and independent sectors.

This review is an important way to make sure that all people with an interest in outcomes and services for children and young people are kept informed about progress and achievements. It also helps people to understand what needs improving, and to agree the main activities for 2009-10.

The priorities for 2009-10 are set out in the table below alongside the range of indicators that are used to measure our progress against these priorities. These are repeated again at key points in the document as progress is assessed in each of the five Every Child Matters Thematic areas. These areas reflect the outcomes which were identified as being the most important to children and young people during the consultation on Every Child Matters, the national framework for local change programmes to build services around the needs of children and young people to improve their life chances.

The review is informed by a range of evidence, including the views of children and young people and their parents and carers, the views of Ofsted and other inspection and regulatory bodies, and information generated by the City Council and local service organisations about outcomes and service performance. In addition a group of 14 children and young people aged between 7 and 14 years were involved in two workshops to help to edit this document. The key sources of evidence are listed at Appendix A.

The LCYPSP's first stakeholder conference, held on the 24th November 2008, was a major opportunity for children, young people, parents, staff and managers from agencies delivering services for children and young people, to offer their views. All those who attended were able to learn together about the work of the partnership, and to comment on the services for children and young people in the city. A full report about the event can be found at [\(insert hyperlink\)](#).

The other major opportunity to offer views was the national TellUs survey, which took place in summer 2008. Over 2,000 of the city's children and young people took part and, as well as providing feedback on key services, answered questions about themselves, including their emotional wellbeing and participation in out-of-school activities. The results, which paint a picture of Leicester as a child-friendly, aspirational city, are available to download from the City Council's website: <http://www.leicester.gov.uk/your-council--services/education--lifelong-learning/about-schools/tellus-survey-results>

¹ Leicester produced its first Children and Young People's Plan (CYPP) in 2006, and it has been reviewed each year since. Forthcoming changes to the law mean that the City Council and its partners will be required to prepare a completely new plan from 2011. In the interim, the partners have agreed to extend the period of the current plan.

Outcomes for children and young people

To enjoy a good quality of life, LCYPSP believes that every child should:

- Be Healthy
- Stay Safe
- Enjoy and Achieve
- Make a Positive Contribution
- Achieve Economic Well-Being

The citywide priorities for Leicester's children and young people reflect this ambition and were agreed by LCYPSP in 2006 following wide consultation. Our progress against these priorities is measured using nationally set indicators; a summary of the priorities and the indicators used to measure progress is detailed on the next page.

In Leicester, partners' efforts to improve outcomes give particular attention to:

- Improving the life chances for children and young people in care;
 - Improving the life chances for children and young people with learning difficulties and/or disabilities;
 - Ensuring the needs of children from BME communities are addressed within planning (equalities and community cohesion);
 - Supporting parents and carers;
 - Increasing the participation of children and young people, their parents and carers in the design and delivery of services.
- An important 'cross-cutting' performance measure for children and young people's services is NI54 (parents' experience of services for disabled children and the 'core offer').

An improvement target for NI54 is included in the city's Local Area Agreement.

The 2009 review has considered the progress made to date in pursuing Leicester's agreed priorities for children and young people and, where necessary, has revised ambitions and planned actions for the coming year. A summary of the evidence considered and conclusions reached is provided for each of the five Every Child Matters outcome areas.

More detail on the Every Child Matters Framework can be found on www.everychildmatters.gov.uk

SUMMERY OF KEY PRIORITIES AND MEASURES OF PROGRESS

Outcomes	Priorities	Measures of progress
Be Healthy	<ul style="list-style-type: none"> • To reduce health inequalities • To promote emotional resilience and positive mental health • To reduce teenage pregnancy and support young parents 	NI 56 Obesity in Year 6 NI54 Parents experience of services for disabled children and the 'core offer' NI 50 Emotional health NI 112 Under 18 conception rate
Stay Safe	<ul style="list-style-type: none"> • To safeguard children from abuse, neglect, the impact of crime, domestic violence, substance misuse, and bullying • To reduce childhood accidents both inside and outside the home • To improve early practical and family support for vulnerable families and increase the proportion of families from Black and Minority Ethnic (BME) and new communities who take up services 	NI 59 Initial Assessments carried out within 7 working days NI 65 % of CPP re-registrations
Enjoy and Achieve	<ul style="list-style-type: none"> • To raise standards of achievement for all children through successful implementation of the policy for school improvement in conjunction with the Strategy for Inclusion and the Policy for Admissions and School Place Planning. 	NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy NI 87 Secondary school persistent absence rate NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2 NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths NI 99 Children in care reaching level 4 in English at Key Stage 2 NI 100 Children in care reaching level 4 in Maths at Key Stage 2 NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)

		<p>NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest</p> <p>NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2</p> <p>NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2</p>
Make Positive Contribution	<p>a</p> <ul style="list-style-type: none"> To ensure provision, across all sectors, is responsive to the voices of children and young people To ensure children and young people have the opportunity to contribute to building safer and stronger communities 	<p>NI110 Young people's participation in positive activities</p> <p>NI19 The rate of proven re-offending by young offenders</p>
Achieve Economic Wellbeing	<ul style="list-style-type: none"> To ensure a continued reduction in "Not in Education, Employment or Training" (NEET) levels To reduce long-term unemployment and numbers of children growing up in workless households 	<p>NI117 16-to-18 year olds who are not in education, training or employment (NEET)</p> <p>NI118 Take up of formal childcare by low-income working families</p>

Governing and managing local services for children and young people

Each of the main service organisations in Leicester, including the City Council, is responsible for managing its own resources and performance in accordance with regulatory requirements. Each organisation will have a plan for how it will deliver its services, for the City Council this is the corporate plan. The Children and Young People's plan sits across these organisational plans, bringing together the collective ambitions and actions.

The Leicester Children and Young People's Strategic Partnership (LCYPSP) is a collaborative federation of services organisations, led by the City Council, which enables joint planning and commissioning of services for children and young people. Its work on safeguarding children and young people is scrutinised by the Local Safeguarding Children Board. Forthcoming changes to the law will mean that, in future, the Strategic Partnership will be known as a Children's Trust, and the Trust's board members will be collectively responsible for preparing and delivering the city's Children and Young People's Plan.

LCYPSP is currently reviewing its constitution and working arrangements.

A Raising Achievement Board has been established in Leicester to direct and manage the Raising Achievement Plan. The plan tackles the issues raised in recent inspections in Leicester as outlined below.

Recent inspections of children and young people's services in Leicester

Ofsted, the inspection body for children and learners in England regulates and inspects registered childcare and children's social care, including adoption and fostering agencies, residential schools, family centres and children's homes. It also inspects all state maintained schools, some independent schools, pupil referral units, further education, the Children and family Courts Advisory Service (CAFCAS).

The findings from these and other inspections², along with other evidence of service quality, impact and value for money, are used by Ofsted to assess the performance of the City Council's services for children and young people, and the impact of joint working between partners to improve outcomes in the local authority area.

In October 2008, Leicester City Council's performance was found to be 'adequate', with 'adequate capacity to improve'. The inspection identified some key strengths, particularly in relation to safeguarding and services for children in care. It praised the clear vision and prioritisation of partners, but also found that more work is needed to improve health and education outcomes.

Ofsted conducted a Joint Area Review (JAR) in Leicester during January and February 2008. This looked at services delivered by the council and partner agencies, including health and the police. It found evidence of much good practice, but concluded that improvements were needed in the contribution that services make to children and young people's educational attainment, and to supporting the well being of vulnerable children.

² Including those conducted by the Care Quality Commission and HMI Inspectorate of Probation.

Following the JAR, the Secretary of State for Children, Schools and Families issued the council with an Improvement Notice due to poor performance/decline in the school improvement service, school attainment and teenage pregnancy provision.

The issues raised through the inspections, particularly the JAR, are being addressed through the Raising Achievement Board which is responsible for overseeing the Raising Achievement Plan.

Any outstanding areas for development identified by Ofsted in the most recent annual performance assessment and the JAR have been incorporated into the business plans of the relevant agencies and, where necessary, have resulted in revisions to CYPP ambitions and planned actions for the coming year.

Comprehensive Area Assessment

With effect from 1st April 2009, Ofsted's Annual Performance Assessment (APA) and Joint Area Review (JAR) processes were discontinued. In future, the external assessment of outcomes and services for children and young people in Leicester will take place as part of the Comprehensive Area Assessment (CAA), which is an Audit Commission-led assessment of the effectiveness of local strategic partnerships. The CAA brings together the work of seven inspecting organisations, including Ofsted. More detail on the CAA can be found on the Audit Commission website www.audit-commission.gov.uk/caa.

Be Healthy

Our priorities are:

- To reduce health inequalities
- To promote emotional resilience and positive mental health
- To reduce teenage pregnancy and support young parents

Our headline measures of progress towards, and achievement of, these outcomes are:

NI 56 Obesity in Year 6

NI54 Parents experience of services for disabled children and the 'core offer'

NI 50 Emotional health

NI 112 Under 18 conception rate

In addition, a priority of the city's Health and Wellbeing Partnership is to improve early access for women to maternity services (NI 126).

Our recent history and improvement targets are included at Appendix B.

Progress in the last year

Progress in relation to the Be Healthy Outcome is particularly challenging in Leicester. There is an increasing birth rate, and more children are being born into relative poverty. Leicester therefore has a higher proportion than the national average of children and young people, and Infant Mortality is also significantly higher in Leicester than the national average. Despite these challenges we have made some good progress.

In universal approaches:

- Made a good start on the National Child Measurement Programme with the achievement of 2008/9 targets and a range of local projects supporting healthy weight in children. The development of school travel plans, and the use of legislation to restrict fast food outlets around schools are also designed to support healthy weights.
- Maternity Support Workers working in the community from Children's Centres. To date this service has been delivered within specific areas.
- Ensured that the mumps, measles, rubella (MMR) catch up programme protected more children from these infectious illnesses.
- Exceeded the target for early access for women to maternity services.
- Developed a range of activities to support the new Aiming High for Disabled Children Programme, including good progress on the Parents/Carers Forum and the Young People's Forum.
- 108 out of 110 schools registered with the National Healthy Schools Programme, and 71 schools accredited.
- New survey measurements of emotional health indicate that the proportion of Leicester's children and young people who enjoy good relationships with family and friends is higher than national and comparator averages.
- Continued to have good take up of Tier One Child and Adolescent Mental Health Services (CAMHS) training for professionals from a wide range of services. More

staff in universal settings have therefore developed skills to recognise common mental health and emotional and/or behavioural problems in children and young people and to respond appropriately to them without the need for referral on to more specialist services (Annual Evaluation Report available).

- Helped 333 callers (parents and professionals) to the open access Child Behaviour Intervention Initiative advice line to improve their confidence in taking the next appropriate step in managing children's emotional well-being. The evaluation of this intervention continues to indicate 100% increase in the callers' confidence to take the next appropriate step.
- Used evidence from a local research project to support funding for the development of Sex and Relationships Education (SRE) in local primary schools. National research suggests SRE in primary schools is an important protective factor against teenage pregnancy.

In targeted approaches:

- Achieved the 100th smoke free home, protecting 103 children and young people whose parents have stopped smoking with the help of the Smokefree Service.
- Provided a range of services to disabled children and their families to enhance their healthy lifestyles, including healthy eating and exercise. Evaluations demonstrate families' increased understanding and awareness of these factors in improving health.
- Established school nurse led health shops in six targeted secondary schools.
- Devised a range of early intervention services in schools with the new Pathfinder Targeted Mental Health in Schools (TaMHS) Funding. These services use outcome measures and most are demonstrating good impact.
- Continued to demonstrate, through its annual self evaluation report, the strong contribution made by the Child Behaviour Intervention Initiative in providing families with effective help to tackle common emotional and behavioural concerns (direct work with 317 families and direct group work with 76 parents).
- Achieved an overall reduction of 22.5% in the under 18 conception rate from the baseline figure for 1998. The comparison is based on Teen Pregnancy Data for 1997. Elsewhere in England there are upward trends.
- In consultation with young people, developed a programme for Chlamydia screening of 15-24 year olds.
- Set up safer sex provision with agencies that work with young people at risk of teenage pregnancy including Looked After Children, YOS, BME groups and NEET.

In specialist approaches:

- Established Specialist Midwives for teenage parents and parents who misuse substances, providing ante- and post-natal specialist support.
- Increased short break provision for children and young people with a health need between the ages of 12-19.
- Involved a group of looked after 16+ young people to help to design an appropriate health assessment service for them. As a result, we appointed a nurse specifically for 16+ Looked after Children and there has been a much better take up of health assessments by this group since. We received a regional award and were runners

up for the national award for the way that we involved young people in designing this new service.

- Launched multi-agency pathways for Autism and for ADHD to ensure that children and young people with the most severe difficulties receive the most appropriate specialist help, at the same time as offering appropriate early intervention to those with less serious problems.
- Invested in five additional clinical staff in the specialist CAMHS City Outpatient Service (this was a Joint Area Review recommendation).
- Invested in therapy services for children and young people following Multi level surgery.
- The Parenting Information and Pregnancy Support (PIPS) continues to provide targeted support to young parents and parents to be and Connexions have expanded outreach work at neighbourhood level to particularly vulnerable, hard to reach clients. 38.4% young parents in EET in March (40% target to reach for March 09) this shows a remarkable increase in EET figures for young parents.

What we want to achieve this year

It is an exciting time to make a difference to children's health. The Government has just published "Healthy lives, brighter futures. The strategy for children and young people's health".

This document spells out the changes that are needed and how these changes will be achieved. In Leicester we will be particularly concentrating on the new antenatal and preparation for parenthood programme, the strengthened role for Children's Centres in promoting children's health, the strengthened National Healthy Schools Programme, and the additional funding for the Aiming High for Disabled Children Programme.

The first Joint Strategic Needs Assessment was produced in Leicester in 2008 and this year it will focus on children's health. This work will help us to make decisions about future child health priorities and commissioning for the best outcomes for children.

In broad terms, over the next year we will improve outcomes in antenatal and neonatal care, including reducing infant mortality and increasing breastfeeding, by: mainstreaming Midwifery Support Workers across the city; increasing specialist midwifery provision for homeless and asylum seeking women; and supporting the development of the Infant Feeding Strategy. We need to roll out the obesity strategy to reverse the increasing trend, including specialist services for children and young people who are very overweight and/or have Type II diabetes.

We need to make "Aiming High for Disabled Children" a reality. We need to build on the strong start we have made in giving support to families and to schools to enhance children and young people's emotional well-being, including specialist services for speech and language therapy, short break provision, and psychological support. Finally, we need to continue working towards reducing teenage pregnancy.

Further details

Detailed actions to support the Be Healthy priorities are included in the Be Healthy Delivery Plan, available at: [\(insert hyperlink\)](#)

Stay Safe

Our priorities are:

- To safeguard children from abuse, neglect, the impact of crime, domestic violence, substance misuse, and bullying
- To reduce childhood accidents both inside and outside the home
- To improve early practical and family support for vulnerable families and increase the proportion of families from Black and Minority Ethnic (BME) and new communities who take up services

Our headline measures of progress towards, and achievement of, these outcomes are:

NI 59 Initial Assessments carried out within 7 working days
NI 65 % of CPP re-registrations

In addition a priority of the city's Safer Leicester Partnership is to reduce repeat incidents of domestic violence (NI32)

Our recent history and improvement targets are included at Appendix B.

Progress in the last year

Through co-ordinated activity across partners, we have improved the safeguarding of children and young people across universal, targeted and specialist provision.

In universal approaches:

- Inter-agency safer recruitment guidance approved and being implemented and evaluated, and a Safer Recruitment assessment tool in development
- E-safety project progressed with training, procedures and guidance, and mapping of need
- Excellent progress in anti-bullying project including guidance, training and participation of children and young people and a positive response reported in the Leicester 'TellUs3' survey
- Fire Service Safeguarding Manager post created and framework set up for Safeguarding training for all fire fighters and other Fire Service staff who engage with the community
- All 'Phase 2' Children's Centres are fully operational and areas identified for 5 new Phase 3 Centres
- Improving Information Sharing and Management team established
- Education child protection procedures have been revised and circulated

In targeted approaches:

- Work on strengthening safeguarding links between adults' and children's services is progressing, with a successful conference held, and a comprehensive action plan being worked on
- LSCB plans for reviewing child deaths implemented with review panel started and Child Death Overview Panel manager in post

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- Early progress in implementing the Hidden Harm Action Plan including initial identification of need, some practice interventions and limited training
 - Progress has been made in preventing youth offending and re-offending, which is a priority in our LAA (NI19) and this information is reported in the section on *Make a Positive Contribution*
 - Good progress in implementing the domestic violence action plan with training to staff and students, information booklets, as well as good progress in Cracking Conflicts – Alternatives to Violence (CC-AV) and Multi Agency Risk Assessment Conference (MARAC) work and policy and strategy development
 - Families affected by domestic violence are now accorded a priority under admission arrangements for City schools
 - Youth diversion projects taken place to deter young people from arson and associated anti-social behaviour, including 'Fireskills³' for 12 -17 year olds who have offended or who are at risk of offending, run in partnership with the YOS over a six week period
 - Training of volunteer fire fighters as mentors for young people at risk of offending
 - 1,183 referrals to the healthy homes service received with 1,052 properties having a home safety assessment survey and 980 fittings completed
 - Two central CAF co-ordinators recruited to, and a CAF accountability framework completed
 - For ISH we have completed all of our planned stakeholder events and are operational in 5 out of 8 areas of the City
 - Plans for 'Aiming High for Disabled Children' and short breaks proposals approved by LCYPSP and progressing well and readiness criteria met
 - Significant progress on Safeguarding in Madrassas⁴ project, including a conference, training and production of draft guidance and procedures
 - Consultation completed with members of the Somalian Community on safeguarding needs
 - Access to parenting support has improved through the establishment of a Parenting Co-ordinator post in the Children's Information Service and 136 families have been linked to early preventative parenting support service.

In specialist approaches:

- Sexual exploitation project scoping work and plan completed, funding agreed and project officer recruited
- Revised Serious Case Review framework agreed, with new process to be implemented in Spring 2009
- Care Matters – appointed Way Ahead co-ordinator for 16+, and advertising for a care experienced project worker to lead on Children in Care Council, and an additional reviewing officer post
- LAC action group, Permanence and Placement Panel meetings ensures LAC figures maintained at about 460

³ 'Fireskills' is a course run by Leicester Fire and Rescue Service which includes fire drills, physical activity, fire safety and arson education.

⁴ Madrassas are Islamic schools that are held daily, after the normal school day, and teach Muslim children the morals and values of being a Muslim. The "Safeguarding in Madrassas" project is a joint initiative between the Federation of Muslim organisations and the Local Safeguarding Children's Board to develop policies and practices to ensure that the safeguarding of children and young people in Madrassas is promoted as a priority.

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- Significant improvement in LAC health assessment figures
 - First draft of Disabled Children's Strategy completed with a section on safeguarding disabled children and young people and involvement from parents
 - Numbers of looked after children allocated to a qualified social worker are now aligned with the national average
 - Reduced offending rates of looked after children reflect the good use of restorative justice approaches
 - The number of children adopted/on special guardianship has exceeded the target and is well above the national average

What we want to achieve this year

- Ensure that there remains a good fit between the LSCB business plan and this Children and Young people's Plan
- Ensure through the LSCB that the lessons learned through Serious Case Reviews are used to improve safeguarding practice across agencies
- Increased numbers of children and young people accessing anti-bullying support
- Increased numbers of children and young people and their families who access substance misuse support services, including children and young people affected by parental misuse
- Ensure positive impact of domestic violence action plan and strategy on children and young people and their families
- Develop the Children in Care Council
- Continue to implement Care Matters action plan through Executive Board
- Improve educational attainment for children in care
- Implement personal education allowances for children in care
- Continue work on proactively managing the children in care population, including providing family support services for those at risk of entering the care system
- Manage at a strategic and practice level the increase in looked after children following the House of Lords judgement that now places a duty on Children's Services to accommodate homeless 16-18 year olds, rather than them being dealt with through Housing
- Reduce the rate of proven re-offending by young offenders
- Increase impact of school travel planning, road safety education and fire safety agendas
- Increase the inclusiveness of services for disabled children and their families
- Complete the roll out of Integrated Service Hubs (ISH) by September 2009
- More children, young people and their families receiving help through use of CAF and subsequent support packages
- Develop phase 3 of children's centres
- Increase community participation through continued implementation of the Safeguarding Madrassas project, and engaging with the Somali community
- Respond to the Laming Progress Report
- Ensure better co-ordination of work across services on accident prevention

Further details

Detailed actions to support the Stay Safe priorities are included in the Stay Safe Delivery Plan, available at: [\(insert hyperlink\)](#)

Enjoy and Achieve

Our priorities are:

- To raise standards of achievement for all children through successful implementation of the policy for school improvement in conjunction with the Strategy for Inclusion and the Policy for Admissions and School Place Planning.

Our headline measures of progress towards, and achievement of, these outcomes are:

Children's readiness for school

NI 72 Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy

School attendance

NI 87 Secondary school persistent absence rate

Attainment at age 11 and 16

NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2

NI 75 Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths

Outcomes for children in care

NI 99 Children in care reaching level 4 in English at Key Stage 2

NI 100 Children in care reaching level 4 in Maths at Key Stage 2

NI 101 Children in care achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and Maths)

The effectiveness of interventions for children with additional needs:

NI 92 Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest

NI 93 Progression by 2 levels in English between Key Stage 1 and Key Stage 2

NI 94 Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2

Our recent history and improvement targets are included at Appendix B.

Progress in the last year

Over a third of Leicester's children live in poverty, reducing life chances and holding back growth and prosperity. Despite this, there are encouraging signs that progress is being made.

In universal approaches:

- Evidence that the Transforming Leicester's Learning (TLL) initiative, introduced in 2007 to tackle the issue of underachievement, is making a difference. In 2008, Early Years Foundation Stage scores increased in line with our LAA target, while the achievement of pupils at both KS2 and KS4 improved more rapidly than the national average.
- Persistent absence also reduced in line with the 2010 national target.

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- Improved partnership with schools and risk management strategies to prevent schools going into Ofsted categories
 - Leicester City is now an established Reading Recovery city under the Every Child a Reader (ECaR) initiative. There are now 30 schools with trained Reading Recovery teachers. Results show that 74% of pupils taking part in the programme are achieving age-related expectations
 - Developed a new educational data and analysis system (DataNet). The 2010 target-setting process indicates that schools are using pupil-level data more effectively and setting challenging targets for pupil progress and attainment.
 - Provided significant professional development opportunities for staff (including "Talk Matters", buddying schemes, Assessment for Learning, Hub and Spoke professional learning communities, and a range of leadership development initiatives)
 - Ensured the provision of a range of targeted support activities for children and young people with additional needs (including speech and language therapy, and academic coaching)
 - Delivered advice and support for key areas of the curriculum including PSHE
 - Improved arrangements for mid-year admissions to school
 - Continued to implement the Strategy for Change – Primary and Secondary
 - Further developed the city's play strategy. New survey measurements of satisfaction indicate that Leicester's children and young people's ratings of parks and play areas are higher than national and statistical neighbour averages
 - 6 play sites in Leicester were substantially refurbished through grant funding of £311,015 from the Department for Children Schools and Families under the Playbuilder programme

In targeted approaches:

- Continued to roll-out children's centres and extended schools (which provide access to a range of services, including family support)
- Undertaken a refresh of the council's 'Meeting Individual Needs' policy
- Launched a range of anti-bullying initiatives, including a text, email and web-based reporting system for children, young people and their parents/carers
- Progressed the city's Behaviour and Attendance Strategy (including the deployment of mentors in targeted schools)
- Launched roll out of bespoke (CASPA) data collection for measuring attainment of pupils with SEN. Now in all special schools with mainstream schools coming on line in next year.
- Reviews of educational provision for pupils with Autistic Spectrum Disorders and Speech, Language and Communication needs have been undertaken
- Leicester has established a Raising Achievement Board with responsibility for directing and managing a Raising Achievement Plan (as is required for schools that have been given a notice to improve). In addition to elected members, head teachers and school governors, the Board includes representatives from DCSF, GOEM and the National Strategies. This plan is providing targeted support to early years settings, schools and pupils and for school leadership development.

In specialist approaches:

- During 2008, the City Council was awarded Beacon status for services and outcomes for children in care, providing a strong foundation from which to improve further the

progress and attainment of some of Leicester's most vulnerable children and young people.

- Continued to monitor the progress of children in care, to identify where there may be potential barriers to attainment, and to provide suitably tailored interventions. This includes help for children not accessing full-time schooling
- Introduced Personal Education Plans for children in care in the early years age group
- Significant reduction in the percentage of children in care missing 25 hours or more education per week.

What we want to achieve this year

A higher rate of educational achievement across the city:

- Improve levels of progress and attainment from 0-19
- Remove barriers to learning for vulnerable groups of children and young people, including children in care and disabled children

Further improvement of Leicester's schools and early years settings:

- Ensure sufficient places and viable schools/settings
- Improve diversity and choice for parents
- Improve inclusion, including an increased level of extended school provision
- Encourage and support provider-led improvement partnerships
- Reduce the number of schools and settings causing concern
- Increase the number of schools and settings judged to be good or outstanding
- Roll out CASPA (data collection for measuring attainment of pupils with SEN) to mainstream schools
- Reduce fixed-term exclusion rates and exclusions of children with LDD.

Greater personalisation of support for children in need:

- Improve the attendance rates and educational attainment of children and young people in care
- Enable the personal education allowances of children in care to be used to commission individual tuition in English and maths

Further improvements to Leicester's play provision:

- In 2009/10 a further 8 sites will receive grant funding from the DCSF Playbuilder programme totaling £403,040.
- Grant funding received under the Big Lottery Children's Play Programme will also see the development of six further play sites in the city and will fund a mobile play team of 4 part-time Play Rangers, delivering mobile play opportunities within 8 wards in Leicester

Further details

Detailed actions to support the Enjoy and Achieve priorities are included in the Enjoy and Achieve Delivery Plan, available at: [\(insert hyperlink\)](#)

Make a Positive Contribution

Our priorities are:

- To ensure provision, across all sectors, is responsive to the voices of children and young people
- To ensure children and young people have the opportunity to contribute to building safer and stronger communities.

Our headline measures of progress towards, and achievement of, these outcomes are:

NI110 Young people's participation in positive activities

NI19 The rate of proven re-offending by young offenders

Our recent history and improvement targets are included at Appendix B.

Progress in the last year

In universal approaches

- Established a Children's Council to run alongside the Young People's Council, enabling 5-19 year olds to influence the council and partners. The following are some examples of the difference they have made:
 - Influencing the agenda of the Overview and Scrutiny Management Board
 - Influencing the Workforce Development Plan, including the development of a list of authorised young recruiters
 - Involvement in developing and designing a city centre hub for children and young people
 - Supporting the LCYPSP Stakeholder Conference. This focused on the CYPP priorities. In addition to helping to plan and deliver the conference, children and young people collected and collated the views of stakeholders on the priorities and presented their findings with recommendations to LCYPSP
- We have made progress in our plans to increase the involvement of all young people in positive activities through the development of our Integrated Youth Support Strategy.

In targeted approaches

- NI 110 working group is targeting identifiable vulnerable groups, eg looked after young people and young offenders.
- Increased the involvement of disabled children and young people in influencing the services needed to improve their inclusion in universal provision. Young people have influenced the reviews of provision for Autistic Spectrum Disorder, Speech and Language and the Aiming High short breaks.
- Yoppital Wonga, the young people's panel that decides the allocation of the Youth Opportunities and Capital funds, has ring-fenced 20% of the budget for 2009-10 to meet the needs of disabled children and young people.
- Progress has been made in supporting Youth Support Services to become more aware of and equipped to respond to substance misuse, through workforce development initiatives with specialist substance misuse services.

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- Established a disabled children and young people's forum to participate in future service developments. This forum is linking with the Young People's and the Children's councils to co-ordinate work and to develop the inclusiveness of the two councils.
 - We have also involved parents of disabled children through developing a Parents Forum, which has influenced the reviews of provision for Autistic Spectrum Disorder, Speech and Language and the Aiming High short breaks.
 - Through the multi-agency Parenting Strategy, we have increased our support to parents to enable them to influence services and to participate in parenting provision to improve their children's outcomes. Examples include:
 - Enhanced capacity to develop and support a pool of parent volunteers to increase peer support to parenting programmes.
 - Good progress in developing parent representation on Sure Start Children's Centres Advisory Boards, resulting in parents influencing the agenda and decision making about services.

In specialist approaches

- The Stand Up Speak Out group (SUSO) that represents children in need and looked after children and young people continues to impact on service design and provision. For example, the local universities have agreed to young people from SUSO delivering sessions to student social workers on participation and the Local Authority has agreed to young people from SUSO contributing to the inductions of new social workers.
- Progress in developing a Children in Care Council, which will add to and complement the work of the SUSO group. A multi-agency task group has been meeting to develop this council.
- Young people known to the Youth Offending Service (YOS) have been trained to help recruit YOS staff. They sat on an interview panel last year to recruit the YOS Deputy Head of Service.
- Progress has been made in preventing youth offending and re-offending, which is a priority in our LAA (NI 19). The following provides evidence of this:
 - Achieved 40% reduction in first time entrants to the youth justice system in April to December 2008 compared to the same period in 2007
 - YOS has led in achieving significant reductions in re-offending when comparing current cohort with 2005 baseline cohort.
 - Achieved reduction in % of LAC cases who are convicted from 6.2% of all known LAC cases in 2003/04 to 2.2% of all known LAC cases in 2006/07

What we want to achieve this year

- A wider and more inclusive range of children and young people influencing service planning.
- Increased partner involvement in the Participation Strategy.
- Increased parental involvement in service planning and peer support activity.
- Increased participation by young people in positive activities (NI 110).
- More vulnerable young people identified and provided with co-ordinated support through the Pathway to Success pilot in North West Leicester. (The pilot will offer co-ordinated cross-agency support to young people within the area who are identified as being at risk of poor outcomes, including risks associated with teenage conception, NEET, substance misuse and criminal offending.)

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- Increase the capacity of the children's workforce to identify and intervene in substance misuse.
 - Reduce further the rate of proven re-offending by young offenders by 3.4% in 2009/10 and by 9.8% by 2011 (NI 19).

Further details

Detailed actions to support the Make a Positive Contribution priorities are included in the Make a Positive Contribution Delivery Plan, available at: [\(insert hyperlink\)](#)

Achieve Economic Wellbeing

Our priorities are:

- To ensure a continued reduction in “Not in Education, Employment or Training” (NEET) levels
- To reduce long-term unemployment and numbers of children growing up in workless households

Our headline measures of progress towards, and achievement of, these outcomes are:

NI117 16-to-18 year olds who are not in education, training or employment (NEET)
NI118 Take up of formal childcare by low-income working families

Our recent history and improvement targets are included at Appendix B.

Progress in the last year

Through co-ordinated activity across partners, we have focused on improving the economic wellbeing of children and young people across universal, targeted and specialist provision.

In universal approaches

- The 2008/09 NEET target was met with rising involvement of vulnerable groups
- High local rates of children and young people in post 16 learning.
- Met targets for providing an offer of a learning opportunity to Year 11 and 17 year old young people, including a successful matching event
- Development of a universal post-16 ‘common application’ process used across all maintained schools in Leicester
- Targets exceeded in the City Strategy development plan for retail job interviews
- Successfully reviewed ‘Positive Activities for Young People’ initiative and completed summer college project and pilots
- Funding confirmed and project manager recruited to support an increase in the uptake of formal childcare to support work recruitment
- Secured and improved computer system to upgrade the Childcare Information Service with family information
- On target to retain 95% of our funded out of school childcare places
- Achieved a target of 38.4% of young parents in education, employment and training (EET) in March 2009 (target was 40%).

In **targeted** approaches

- Ongoing identification of need to inform service delivery and provision for vulnerable groups
- Successful start to short term work experience placements for young people
- Addressing low take up of the nursery education grant as well as increasing the grant to support the implementation of new terms and conditions

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- Launch of project in Children's Centre Neighbourhood North to pilot new approaches to increase take-up childcare element of Working Tax Credit and Black and Minority Ethnic families of school age children
 - Young parents have been offered very targeted support and provision resulting in higher levels of teenage parents and teenage mothers involved in education, employment and training
 - Continued improvement in engagement of young people who offend into suitable education, training and employment (NI 45 76% for 08/09 compared to 71% for 07/08, see Youth Crime Action Plan).
 - The Parenting Information and Pregnancy Support (PIPS) continues to provide targeted support to young parents and parents to be and Connexions have expanded outreach work at neighbourhood level to particularly vulnerable clients.
 - Connexions continues to provide a range of learning provision to young parents and parents to be that recognises that 'no one size fits all'. Provision includes young mums to be, home based study, family learning and progression opportunities.
 - Piloted a project to support access to childcare for disabled children in Beaumont Leys

In specialist approaches

- Work started by the ETE 14-19 partnership co-ordinator to focus on YOS work placements and NEET
- ETE YOS roadshow successfully working with schools and colleges.
- YOS working alongside the Leicester City Council apprenticeship scheme

What we want to achieve this year

- Use Working Neighbourhood Funds to support families back into employment , so supporting a reduction in childhood poverty
- Improved targeting of schools funding formula to support schools in areas of deprivation
- Mitigate the impact of the current national economic recession on children, young people and families.
- A step change in partners' understanding of, and engagement in achieving, outcomes is evidenced i.e. local plans underpin our aspirations, notably NEET plans including vulnerable groups, the JAR action plan, Connexions and LSC business plans, Parenting Support Action Plan and Child Care Strategy
- Continued progress in the achievement of local targets, including apprenticeships, vocational training, sixth forms and further education
- Maintain improvements in ETE YOS targets, working towards 80% full time engagement by 2010/11
- Increase the number of mentoring opportunities for young people involved in the YOS ETE project
- Ensure the provision of sufficient nursery education
- Increase numbers of low income families taking up formal childcare, making it affordable to them through maximising uptake of the child care element of working tax credit
- Reduce the rate of local child poverty
- Ensure sufficient childcare for adult learners to support the securing of employment

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- Ensure the nursery education grant reaches families with the most disadvantaged 3 and 4 year olds
 - Further improvement of post-16 provision and economic regeneration:
 - Ensure sufficient post-16 places in schools/sixth form colleges
 - Support 14-19 collaborative arrangements
 - Increase numbers of young parents in EET to 60%

Further details

Detailed actions to support the Economic Well Being priorities are included in the Economic Wellbeing Delivery Plan, available at: [\(insert hyperlink\)](#)

How do we make it happen?

It is not possible to detail all of the work undertaken by operational services in the city to support improved outcomes for children and young people. This review therefore makes reference to the major areas of activity in education and health, family and youth support, and social care, and provides links to more detailed plans and documents where possible.

Outlined below are those activities that enable agencies working to improve outcomes in Leicester to take joint decisions, and improve the overall efficiency and effectiveness of public services.

Governance and Partnerships

Leicester Children and Young People's Strategic Partnership (LCYPSP) is part of a wider 'family' of city partnerships, which together make up the Leicester Partnership – see <http://www.oneleicester.com/leicester-partnership>.

On the basis of wide ranging consultation with service providers, people that use services and the wider community, the Leicester Partnership has agreed a 25-year strategy to make Leicester a beautiful, prosperous and confidence-building city. This strategy is called 'One Leicester'. The work of LCYPSP supports delivery of the One Leicester vision and, in particular, the priority to Invest In Our Children.

LCYPSP is a 'commissioning partnership'. This means that it is responsible for making decisions about how best to use the total resources available to achieve the improved outcomes for children and young people.

Decisions are made based on: a shared analysis of local needs (Joint Strategic Needs Analysis); a shared understanding about what resources are available to meet particular needs, and any gaps in supply; agreement about how best to use the resources (including stopping doing some things in order to do others); and agreement about how progress will be measured and reviewed.

This approach is underpinned by agreed national principles (see appendix C), and the six values outlined in One Leicester:

- Driving out inequalities
- Delivering quality services
- Delivering outcomes
- Having a customer focus
- Joining up what we do
- Being sustainable in everything we do

What we want to achieve this year

A Children's Trust for Leicester which promotes outcome based accountability and enables more innovative use of resources across children and young people's services.

Participation

The LCYPSP agreed a participation strategy for children and young people's services in 2008. The strategy outlines how children and young people will be involved in all areas of work to influence:

- The strategic work and priorities of LCYPSP;
- The ways in which services deliver in communities across the city;
- Individual personal service planning and delivery.

The strategy is designed to connect and extend existing participation networks and activity, and to build on good practice currently in place in many services. The full participation strategy can be found at [\(insert hyperlink\)](#).

What we want to achieve this year

A wider and more inclusive range of children and young people influencing service planning and increased partner involvement in the Participation Strategy.

Joint Commissioning

Each of the LCYPSP organisations does its own commissioning, but in order to work towards the shared One Leicester vision it is increasingly happening across organisations to ensure a joined up approach to priorities. A good example of this in the children's context is the Joint Teenage Pregnancy Planning & Advisory Board that oversees implementation of the city's action plan

LCYPSP is developing a joint commissioning strategy in 2009 that will ensure improved use of the total resources available. It will set some key principles about commissioning, and establish an action plan. The action plan will be informed by local evidence from service reviews and reviews of project activity (e.g. Children's Fund).

What we want to achieve this year

A clear focus on value for money across the partnership in order to improve system-wide cost-effectiveness and maximise impact on systemic need (e.g. reducing child poverty)

Workforce development

In March 2009 LCYPSP approved the local Children's Workforce Strategy. This strategy has a vision for a workforce in 2020 that will be:

- Ambitious for every child and young person
- Excellent in their practice
- Committed to partnership and integrated working
- Respected and valued as professionals

The full vision for the workforce, the principles, objectives and key areas for development can be found in the strategy document at [\(insert hyperlink\)](#)

What we want to achieve this year

Tackle problems of capacity through joint workforce planning and development. An urgent priority is to recruit high quality, permanent staff into the Council's school improvement team.

Performance Management

The specific delivery commitments of LCYPSP and the wider 'family' of city partnerships are set out in the Local Area Agreement (see <http://www.oneleicester.com/leicester-partnership/leicesters-local-area-agreement>).

The CYPP includes all LAA targets relevant to children and young people, as well as the statutory DCSF education and early years targets. These LAA targets are referred to as National Indicators or NI's and are referenced throughout this document. CYPP targets, including those refreshed as part of the most recent LAA review, are included at Appendix B.

Progress towards achievement of these targets, including details of accomplishments and action to manage risks, is reported to the LCYPSP Board on a quarterly basis.

What we want to achieve this year

We want to establish a robust system of service management across the partnership, which supports ongoing assessment of the cost, quality and impact of operational activity, and enables timely and informed development of the workforce and local children's services market.

Future Developments

There are a number of developments which will require careful consideration during the next year and will necessitate revisions to future versions of this plan. These are as follows:

Homeless 16/17 yr olds

In May there was a House of Lords decision which gave responsibility for homeless 16 and 17 year olds to the Local Authority Children's services rather than the housing authorities. This means that the 16/17 year olds will have to become 'looked after' under section 20 of the Children Act 1989. It is anticipated that this will increase the numbers of 16/17 yr old Looked After Children.

Child Poverty Bill

The Government is introducing a Bill to end child poverty by 2020. The Bill will place a new duty on Local Authorities and their partners to co-operate in tackling child poverty. Guidance is expected shortly, for local authorities and their partners about the content of their needs assessment and local child poverty strategies.

Schools White Paper

A Schools White Paper '*Your child, your schools, our future : building a 21st Century schools system*' contains a large number of proposals to improve the quality of schools in England. This will have significant implications for both schools and local authorities.

Abbreviations List – CYP Review 2009

ADHD	Attention Deficit Hyperactivity Disorder
APA	Annual Performance Assessment
BME	Black and Minority Ethnic
BSF	Building Schools for the Future
CAA	Comprehensive Area Assessment
C&YP	Children and Young People
CAF	Common Assessment Framework
CAF/LP	Common Assessment Framework/Lead Professional
CAMHS	Children and Adolescent Mental Health Service
CC-AV	Cracking Conflicts Alternatives to Violence
CDOP	Child Death Overview Panel
CPD	Continuing Professional Development
CYP	Children & Young People
CYPP	Children & Young People's Plan
CYPS	Children & Young People's Services
DAAT	Drug and Alcohol Action Team
DCS	Disabled Children Services
DCFS	Department for Children , Schools & Families
ETE	Education Training and Employment
ECM	Every Child Matters
GCSE	General Certificate Of Secondary Education
HE	Higher Education
ISH	Integrated Service Hub
JAR	Joint Area Review
KS	Key Stage
LA	Local Authority
LAA	Local Area Agreement
LAC	Looked After Children
LCYPSP	Leicester Children & Young Peoples Strategic Partnership
LP	Leicester Partnership
LSC	Learning and Skills Council
LSCB	Local Safeguarding Children's Board
MARAC	Multi Agency Risk Assessment Conference
MMR	Measles Mumps and Rubella
NEET	Not in Education, Employment or Training
NI	National Indicators
NHS	National Health Service

OfSTED	Office for Standards in Education, Children’s Services and Skills
PSHE	Personal Social Health Economic
SATs	Standard Assessment Tests
SRE	Sex and Relationship Education
SUSO	Speak Up Speak Out
TaMHS	Targeted Mental Health in Schools
TLL	Transforming Leicester’s Learning
YOS	Youth Offending Service

Contact and consultation details

We want to hear what you think of this plan.

- Have we missed anything out?
- Is the plan working?
- Do you have any ideas to help us improve children and young people’s lives

Please email your comments to:

lcypsp@leicester.gov.uk

Or you can contact us at:

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